### 105TH CONGRESS 1ST SESSION

# S. 1497

To release contributors of ordinary trash and minor amounts of hazardous substances from litigation under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

NOVEMBER 9, 1997

Mr. Lautenberg introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

# A BILL

To release contributors of ordinary trash and minor amounts of hazardous substances from litigation under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Equity and Public Involvement in Superfund Act of
- 6 1997".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:

#### Sec. 1. Short title; table of contents.

#### TITLE I—ENHANCED COMMUNITY PARTICIPATION

- Sec. 101. Definitions.
- Sec. 102. Public participation generally.
- Sec. 103. Improvement of public participation in the superfund decisionmaking process; local community advisory groups; technical assistance grants.
- Sec. 104. Waste Site Information Offices.
- Sec. 105. Technical outreach services for communities.
- Sec. 106. Recruitment and training program.
- Sec. 107. Priority site evaluation.
- Sec. 108. Understandable presentation of materials.
- Sec. 109. No impediment to response actions.

#### TITLE II—LIABILITY

- Sec. 201. Liability exemptions and limitations.
- Sec. 202. Expedited final settlement.

# 1 TITLE I—ENHANCED

## 2 COMMUNITY PARTICIPATION

- 3 SEC. 101. DEFINITIONS.
- 4 (a) IN GENERAL.—Section 117 of the Comprehensive
- 5 Environmental Response, Compensation, and Liability Act
- 6 of 1980 (42 U.S.C. 9617) is amended—
- 7 (1) by redesignating subsections (a) through (e)
- 8 as subsections (b) through (f), respectively; and
- 9 (2) by inserting after the section heading the
- 10 following:
- 11 "(a) Definitions.—In this section:
- 12 "(1) AFFECTED COMMUNITY.—The term 'af-
- fected community' means a group of 2 or more indi-
- viduals who may be affected by the release or threat-
- ened release of a hazardous substance, pollutant, or
- 16 contaminant from a covered facility.

1	"(2) COVERED FACILITY.—The term 'covered
2	facility' means a facility—
3	"(A) that has been listed or proposed for
4	listing on the National Priorities List;
5	"(B) at which the President is undertaking
6	a removal action that is expected to exceed—
7	"(i) in duration, 1 year; or
8	"(ii) in cost, the funding limit estab-
9	lished under section $104(c)(1)$ ; or
10	"(C) with respect to which the Adminis-
11	trator of ATSDR has accepted a petition re-
12	questing a health assessment under section
13	104(i)(6)(B), and that is under investigation by
14	the Administrator of the Environmental Protec-
15	tion Agency under subsection (a) or (b) of sec-
16	tion 104.
17	"(3) Waste site information office.—The
18	term 'waste site information office' means a waste
19	site information office established under subsection
20	(j).".
21	(b) Conforming amendments.—
22	(A) Title I of the Comprehensive Environ-
23	mental Response, Compensation, and Liability
24	Act of 1980 is amended—

1	(i) in section 111(a)(5) (42 U.S.C.
2	9611), by striking "117(e)" and inserting
3	"117(f)";
4	(ii) in section $113(k)(2)(B)$ (42)
5	U.S.C. 9613)—
6	(I) in clause (iii), by striking
7	"117(a)(2)" and inserting
8	"117(b)(2)"; and
9	(II) in the third sentence, by
10	striking "117(d)" and inserting
11	"117(e)".
12	(B) Section 2705(e) of title 10, United
13	States Code, is amended—
14	(i) by striking "117(e)" and inserting
15	"117(f)"; and
16	(ii) by striking "(42 U.S.C. 9617(e))"
17	and inserting "(42 U.S.C. 9617(f))".
18	SEC. 102. PUBLIC PARTICIPATION GENERALLY.
19	Section 117 of the Comprehensive Environmental Re-
20	sponse, Compensation, and Liability Act of 1980 (42
21	U.S.C. 9617) (as amended by section 101(b)) is amend-
22	ed—
23	(1) in subsection (b)(2), by inserting ", ade-
24	quate notice," after "oral comments";

1	(2) in the first sentence of subsection (e), by
2	striking "major"; and
3	(3) by striking subsection (f) and inserting the
4	following:
5	"(f) Availability of Records.—
6	"(1) In general.—Except as provided in para-
7	graph (2), throughout all phases of a response ac-
8	tion at a facility and without the need to file a re-
9	quest under section 552 of title 5, United States
10	Code, the President shall make available to the af-
11	fected community (including the recipient of a tech-
12	nical assistance grant (if a grant has been awarded
13	under subsection (i)) or a community advisory group
14	(if a community advisory group has been estab-
15	lished)), for inspection and, subject to reasonable
16	fees, for copying, all records in the administrative
17	record established by the President under section
18	113(k).
19	"(2) Exempt records.—Paragraph (1) shall
20	not apply to—
21	"(A) a record that is exempt from disclo-
22	sure under section 552 of title 5, United States
23	$\operatorname{Code};$
24	"(B) a record that would be subject to the
25	prohibition on disclosure under section

1	104(e)(7) if the record were obtained under sec-
2	tion 104; or
3	"(C) a record that is exchanged between
4	parties to a dispute under this Act for the pur-
5	pose of settling the dispute.".
6	SEC. 103. IMPROVEMENT OF PUBLIC PARTICIPATION IN
7	THE SUPERFUND DECISIONMAKING PROC-
8	ESS; LOCAL COMMUNITY ADVISORY GROUPS;
9	TECHNICAL ASSISTANCE GRANTS.
10	Section 117 of the Comprehensive Environmental Re-
11	sponse, Compensation, and Liability Act of 1980 (42
12	U.S.C. 9617) (as amended by section 101(b)(1)) is
13	amended by adding at the end the following:
14	"(g) Improvement of Public Participation in
15	Decisionmaking Process.—
16	"(1) Views and preferences.—
17	"(A) Solicitation.—To the extent prac-
18	ticable, in addition to the solicitation of public
19	comments on a proposed remedial action plan
20	under subsection (b)(2), the President, during
21	the response action process (including a re-
22	sponse under subsection (h)(4)(A)), shall—
23	"(i) disseminate information to the
24	local community, in particular, information
25	concerning the effects of the facility on

1	human health, including the effects on chil-
2	dren and other highly susceptible or highly
3	exposed populations;
4	"(ii) solicit information from the local
5	community;
6	"(iii) consider the views of the local
7	community; and
8	"(iv) include, in any administrative
9	record established under section 113(k),
10	the views of the local community and the
11	response of the Administrator to any sig-
12	nificant comments, criticisms, or new data
13	submitted in a written or oral presentation.
14	"(B) Procedure.—To solicit the views
15	and concerns of the community, the Adminis-
16	trator may conduct, as appropriate—
17	"(i) face-to-face community surveys
18	for purposes including the identification of
19	the location of private drinking water
20	wells, historic and current or potential use
21	of water, and other environmental re-
22	sources in the community;
23	"(ii) public meetings; and
24	"(iii) other appropriate participatory
25	activities.

1	"(C) Public meetings.—The Adminis-
2	trator shall give particular consideration to pro-
3	viding the opportunity for public meetings in
4	advance of significant decision points in the re-
5	sponse action process.
6	"(D) Consultation.—In determining
7	which of the procedures set forth in subpara-
8	graph (B) may be appropriate, the Adminis-
9	trator shall consult with a community advisory
10	group, if 1 has been established under sub-
11	section (h), and members of the affected com-
12	munity.
13	"(E) Notification.—The President shall
14	notify the local community and local govern-
15	ment concerning—
16	"(i) the schedule for commencement
17	of construction activities at a covered facil-
18	ity and the location and availability of con-
19	struction plans;
20	"(ii) the results of the any review
21	under section 121(c) and any modifications
22	to the selected response made as a result
23	of the review and

- 1 "(iii) the execution of and any revi-2 sion to institutional controls being used as 3 part of a remedial action.
  - "(2) MEETINGS BETWEEN LEAD AGENCY AND POTENTIALLY RESPONSIBLE PARTIES.—The President, on a regular basis, shall inform local government officials, Indian tribes, a local community advisory group (if any) and, to the extent practicable, interested members of the affected community of the progress and substance of technical meetings between the lead agency and potentially responsible parties regarding a covered facility.
    - "(3) Remedial action alternatives.—A member of the local community may propose a remedial action alternative in the same manner as any other interested party may propose a remedial action alternative.

## "(h) Community Advisory Groups.—

"(1) Notice.—The President shall, to the extent practicable, provide notice of an opportunity to form a community advisory group to members of the affected community, particularly persons that are immediately proximate to or that may be or may have been affected by a release or threatened release.

1	"(2) Establishment.—The President shall as-
2	sist in the establishment of a community advisory
3	group for a covered facility to achieve direct, regu-
4	lar, and meaningful communication among members
5	of the local community throughout the response ac-
6	tion process—
7	"(A) at the request of at least 20 individ-
8	uals residing in, or at least 10 percent of the
9	population of, the area in which the facility is
10	located;
11	"(B) if there is no request under subpara-
12	graph (A), at the request of any local govern-
13	ment with jurisdiction over the facility; or
14	"(C) if the President determines that a
15	community advisory group would be helpful to
16	achieve the purposes of this Act.
17	"(3) Responsibilities of a community advi-
18	SORY GROUP.—A community advisory group shall—
19	"(A) solicit the views of the local commu-
20	nity on various issues affecting the development
21	and implementation of response actions at the
22	facility;
23	"(B) serve as a conduit for information be-
24	tween the local community and other entities
25	represented on the community advisory group:

1	"(C) present the views of the local commu-
2	nity throughout the response process; and
3	"(D) provide the local community reason-
4	able notice of and opportunities to participate
5	in the meetings and other activities of the com-
6	munity advisory group.
7	"(4) Responsibilities of the President.—
8	"(A) Consultation.—The President
9	shall—
10	"(i) consult with the community advi-
11	sory group in developing and implementing
12	the response action for a covered facility,
13	including consultation with respect to—
14	"(I) sampling, analysis, and mon-
15	itoring plans and results;
16	"(II) assumptions regarding rea-
17	sonably anticipated future land uses;
18	"(III) potential remedial alter-
19	natives;
20	"(IV) selection and implementa-
21	tion of removal and remedial actions
22	(including operation and maintenance
23	activities) and reviews performed
24	under section 121(c); and
25	"(V) use of institutional controls:

1	"(ii) encourage the Administrator of
2	ATSDR, in cooperation with State, Indian
3	tribe, and local public health officials, to
4	consult with the community advisory group
5	regarding health assessments;
6	"(iii) keep the community advisory
7	group informed of progress in the develop-
8	ment and implementation of the response
9	action; and
10	"(iv) on request, provide to any per-
11	son the hazard ranking score of any facil-
12	ity that has been scored under the hazard-
13	ous ranking system, and the preliminary
14	assessment and site inspection for the fa-
15	cility.
16	"(B) Consideration of comments.—
17	The President shall consider comments, infor-
18	mation, and recommendations that the commu-
19	nity advisory group provides in a timely man-
20	ner.
21	"(C) Consensus.—The community advi-
22	sory group shall attempt to achieve consensus
23	among its members before providing comments
24	and recommendations to the President. If con-

sensus cannot be reached, the community advi-

1	sory group shall report or allow presentation of
2	divergent views.
3	"(5) Composition of community advisory
4	GROUPS.—
5	"(A) Members.—
6	"(i) Members.—The President shall,
7	to the extent practicable, ensure that the
8	membership of a community advisory
9	group reflects the composition of the af-
10	fected community and a diversity of inter-
11	ests.
12	"(ii) Represented groups.—A
13	community advisory group for a covered
14	facility shall include at least 1 representa-
15	tive of the recipients of a technical assist-
16	ance grant, if any has been awarded with
17	respect to the facility, and shall include, to
18	the extent practicable, a person from each
19	of the following groups:
20	"(I) Persons who reside or own
21	residential property near the facility.
22	"(II) Persons who, although they
23	may not reside or own property near
24	the facility, may be affected by the fa-
25	cility contamination.

1	"(III) Local public health practi-
2	tioners or medical practitioners (par-
3	ticularly those who are practicing in
4	the affected community).
5	"(IV) Local Indian communities
6	that may be affected by the facility
7	contamination.
8	"(V) Local citizen, civic, environ-
9	mental, or public interest groups.
10	"(VI) Members of the local busi-
11	ness community.
12	"(VII) Employees at the facility
13	during facility operation.
14	"(B) Local residents.—Local residents
15	shall, to the extent practicable, comprise a ma-
16	jority of the voting membership of a community
17	advisory group.
18	"(C) Number of voting members.—The
19	President shall, to the extent practicable, en-
20	sure that the voting membership of the commu-
21	nity advisory group does not exceed 20 individ-
22	uals.
23	"(D) Compensation.—A member of a
24	community advisory group shall serve without
25	compensation.

1	"(E) Nonvoting members.—The Presi-
2	dent shall provide opportunities for representa-
3	tives of the following entities to participate (as
4	nonvoting members), as appropriate, in commu-
5	nity advisory group meetings for purposes in-
6	cluding providing information and technical ex-
7	pertise:
8	"(i) The Administrator.
9	"(ii) Other Federal agencies.
10	"(iii) Affected States.
11	"(iv) Affected Indian tribes.
12	"(v) Representatives of affected local
13	governments (such as city or county gov-
14	ernments or local emergency planning com-
15	mittees, and any other governmental unit
16	that regulates land use or land use plan-
17	ning in the vicinity of the facility).
18	"(vii) Facility owners.
19	"(viii) Potentially responsible parties.
20	"(6) TECHNICAL ASSISTANCE GRANTS.—The
21	President may award a technical assistance grant
22	under subsection (i) to a community advisory group.
23	"(7) Administrative support.—The Presi-
24	dent, to the extent practicable, may provide adminis-

trative services and support services to the community advisory group.

"(8) Federal Advisory Committee Act.—
The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to a community advisory group, to a citizen advisory group (designated by the President to serve the functions of a community advisory group, or to a Department of Defense restoration advisory board, Department of Energy Site Specific advisory board, or an ATSDR citizen advisory panel.

"(9) OTHER PUBLIC INVOLVEMENT.—The existence of a community advisory group shall not diminish any other obligation of the President to consider the views of any person in selecting response actions under this Act. Nothing in this section affects the status of any community advisory group formed before the date of enactment of this subsection. Nothing in this section affects the status, decisions, or future formation of any Department of Defense Restoration Advisory Board, or Department of Energy Site Specific Advisory Board, and no community advisory group need be established for a facility if any such Board has been established for the facility.

1	"(i) TECHNICAL ASSISTANCE GRANTS.—
2	"(1) Authority.—
3	"(A) In General.—The President may
4	make technical assistance grants available to
5	members of an affected community for a cov-
6	ered facility in accordance with this subsection.
7	"(B) Accessibility of application
8	PROCESS.—To ensure that the application proc-
9	ess for a technical assistance grant is accessible
10	to all affected citizen groups, the President
11	shall periodically review the process and the ap-
12	plication and, based on the review, implement
13	appropriate changes to improve access.
14	"(C) NOTICE OF AVAILABILITY OF
15	GRANTS.—The President shall solicit the assist-
16	ance of a waste site information office in notify-
17	ing the affected community (including an In-
18	dian tribe) of the availability of a technical as-
19	sistance grant for a covered facility as soon as
20	practicable after the President has begun a re-
21	sponse action at the covered facility.
22	"(2) Special rules.—
23	"(A) NO MATCHING CONTRIBUTION.—No
24	matching contribution shall be required for a
25	technical assistance grant.

18 "(B) ADVANCE PAYMENTS.—The Presi-1 2 dent may disburse the grant to a recipient in advance of the recipient's making expenditures 3 to be covered by the grant. In the event that 4 the President advances funds, funds shall be 6 advanced in amounts that do not exceed the 7 greater of \$5,000 or 10 percent of the grant 8 amount. 9 "(3) Limit per facility.— 10 "(A) IN GENERAL.—The Administrator 11 may award not more than 1 technical assistance 12 grant at 1 time with respect to a single covered 13 facility. 14 "(B) EXTENSION.—The 15

# Administrator may extend a project period established in a grant to facilitate public participation at all stages of a response action.

## "(4) Funding amount.—

- "(A) LIMIT.—Except as provided in subparagraph (B), the amount of a technical assistance grant may not exceed \$50,000 for a single grant recipient.
- "(B) WAIVER OF LIMIT.—The President 23 may waive the limit on the amount of a tech-24

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1	nical assistance grant under subparagraph (A)
2	if a waiver is necessary—
3	"(i) to carry out the purposes of this
4	Act; or
5	"(ii) to reflect—
6	"(I) the complexity of the re-
7	sponse action;
8	"(II) the nature and extent of
9	contamination at the facility;
10	"(III) the level of facility activity;
11	"(IV) projected total needs as re-
12	quested by the grant recipient;
13	"(V) the sizes and distances be-
14	tween the affected communities; or
15	"(VI) the ability of the grant re-
16	cipient to identify and raise funds
17	from other non-Federal sources.
18	"(5) Considerations.—In determining how to
19	structure payment of the amount of a technical as-
20	sistance grant, whether to extend a grant project pe-
21	riod under subparagraph (3)(B), or whether to grant
22	a waiver under paragraph (4)(B), the Administrator
23	may consider factors such as the geographical size of
24	the facility and the distances between affected com-
25	munities.

1	"(6) Use of technical assistance
2	GRANTS.—
3	"(A) IN GENERAL.—A technical assistance
4	grant recipient may use a grant—
5	"(i) to hire experts to assist the recip-
6	ient in interpreting information and pre-
7	senting the recipient's views with regard to
8	a response action at the facility (including
9	any aspect of a response action identified
10	in subsection $(h)(4)(A)$ ;
11	"(ii) to publish newsletters or other-
12	wise disseminate information to other
13	members of the local community; or
14	"(iii) to provide funding for training
15	for interested affected citizens to enable
16	the citizens to more effectively participate
17	in the response process.
18	"(B) Limitation on use for train-
19	ING.—A technical assistance grant recipient
20	may use not more than 10 percent of the
21	amount of a technical assistance grant, or
22	\$5,000, whichever is less, for training under
23	subparagraph (A)(iii).
24	"(7) Grant guidelines.—Not later than 180
25	days after the date of enactment of this paragraph,

the President shall ensure that any guidelines con-
cerning the management of technical assistance
grants by grant recipients conform with this sec-
tion.".
SEC. 104. WASTE SITE INFORMATION OFFICES.
Section 117 of the Comprehensive Environmental Re-
sponse, Compensation, and Liability Act of 1980 (42
U.S.C. 9617) (as amended by section 103) is amended by
adding at the end the following:
"(j) Waste Site Information Offices.—
"(1) Establishment.—
"(A) In General.—Subject to subpara-
graph (B), not later than 18 months after the
date of enactment of this subsection, a State or
Indian tribe with a facility on the National Pri-
orities List within the State or Indian tribe's
borders or reservation boundaries, respectively,
may establish a waste site information office to
perform the functions set forth in paragraph
(3).
"(B) Existing offices.—A State or In-
dian tribe may designate an office in existence
before the date of enactment of this subsection
to perform the functions of a waste site infor-

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mation office.

"(C) EPA ROLE.—If the State or Indian tribe notifies the Administrator that the State or Indian tribe does not intend to establish a waste site information office, or if the Administrator determines that the State or Indian tribe has not established, within 18 months after the date of enactment of this subsection, an office to perform the functions of a waste site information office, the Administrator shall establish an office within the Environmental Protection Agency to perform the functions.

## "(2) Funding.—

"(A) IN GENERAL.—Funding for the operation of waste site information offices, or State, Indian tribe, or Environmental Protection Agency offices that perform similar functions, collectively, shall not exceed \$12,500,000 for a fiscal year.

"(B) STATE OR TRIBAL GRANTS.—Each State or Indian tribe that has a waste site information office, or each State, Indian tribe, or Environmental Protection Agency office performing the functions of a waste site information office, shall receive not less than \$100,000

1	for a fiscal year for the performance of those
2	functions.
3	"(C) Formula.—
4	"(i) In General.—The Administrator
5	shall publish guidelines establishing a for-
6	mula for determining the amount of fund-
7	ing for each waste site information office.
8	"(ii) Factors.—The formula shall in-
9	clude factors such as the number of facili-
10	ties listed on the National Priorities List
11	and the number of other covered facilities
12	within the State's borders or Indian tribe's
13	reservation boundaries.
14	"(3) Functions.—
15	"(A) In general.—A waste site informa-
16	tion office shall, to the extent practicable—
17	"(i) assist the Administrator in—
18	"(I) informing the public regard-
19	ing the existence of the waste site in-
20	formation office and its services and
21	making available the information de-
22	scribed in clause (ii); and
23	"(II) notifying the public of pub-
24	lic meetings and other opportunities
25	to participate under this Act and the

1	rights of the public under this Act;
2	and
3	"(ii) serve as a clearinghouse, and
4	maintain records, as appropriate, for waste
5	site information, including—
6	"(I) information relating to the
7	operation of Federal, State, and tribal
8	hazardous substance and waste laws
9	with respect to the State or Indian
10	tribe;
11	"(II) information relating to each
12	covered facility in the State or tribal
13	reservation, to the extent information
14	becomes available, including—
15	"(aa) the location, charac-
16	teristics, and name of owner and
17	operator of the covered facility;
18	"(bb) the hazardous sub-
19	stances, pollutants, and contami-
20	nants at the facility;
21	"(cc) the response actions
22	being taken, including records of
23	any institutional controls that are
24	included in the response actions;

1	"(dd) use of institutional
2	controls;
3	"(ee) any health studies gen-
4	erated in connection with the cov-
5	ered facility;
6	"(ff) the status of the re-
7	sponse actions at the covered fa-
8	cility;
9	"(gg) the results of a review
10	under section 121(c); and
11	"(hh) the locations of the
12	administrative record created for
13	the facility, if any, under section
14	113(k);
15	"(III) a description of the Ad-
16	ministrator's process for identifying
17	covered facilities and possible response
18	actions under this Act;
19	"(IV) on request, the hazard
20	ranking score of any facility for which
21	a hazardous ranking score has been
22	prepared and that is within the waste
23	site information office's area of re-
24	sponsibility and the preliminary as-

1	sessment or site inspection for the fa-
2	cility; and
3	"(V) identification of resources,
4	including—
5	"(aa) technical assistance
6	grants under subsection (h);
7	"(bb) opportunities for
8	forming a community advisory
9	group under subsection (g);
10	"(cc) opportunities to peti-
11	tion the Administrator of
12	ATSDR to perform a health as-
13	sessment or other related health
14	activity under section
15	104(i)(6)(B); and
16	"(dd) additional technical
17	resources, including information
18	about how to access national
19	databases containing toxi-
20	cological, health, or other perti-
21	nent information.
22	"(B) Report.—
23	"(i) In general.—Each waste site
24	information office shall annually submit to
25	the Administrator a report documenting

1	how the funds under paragraph (2) were
2	used to carry out the functions established
3	by this subsection.
4	"(ii) Verification by inspector
5	GENERAL.—The Inspector General of the
6	Environmental Protection Agency shall pe-
7	riodically review the programs carried out
8	under this subsection.
9	"(iii) TERMINATION OF GRANT.—The
10	Administrator shall terminate the grant
11	if—
12	"(I) the Administrator is unable
13	to verify a certification; or
14	"(II) the Administrator deter-
15	mines that the grant is not being used
16	in a manner that is consistent with
17	the functions under paragraph (3).".
18	SEC. 105. TECHNICAL OUTREACH SERVICES FOR COMMU-
19	NITIES.
20	Section 311(d)(2) of the Comprehensive Environ-
21	mental Response, Compensation, and Liability Act of
22	1980 (42 U.S.C. 9660(d)(2)) is amended—
23	(1) by striking "shall include, but not be limited
24	to, the conduct of research" and inserting the follow-
25	ing: "shall include—

1	"(A) the conduct of research";
2	(2) by striking the period at the end and insert-
3	ing "; and"; and
4	(3) adding at the end the following:
5	"(B) the conduct of a program to provide
6	to affected communities educational and tech-
7	nical assistance to and information regarding
8	the effects or potential effects of the contamina-
9	tion on human health and the environment.".
10	SEC. 106. RECRUITMENT AND TRAINING PROGRAM.
11	Section 117 of the Comprehensive Environmental Re-
12	sponse, Compensation, and Liability Act of 1980 (42
13	U.S.C. 9617) (as amended by section 104) is amended by
14	adding at the end the following:
15	"(k) Recruitment and Training Program.—
16	"(1) In general.—The Administrator, in con-
17	sultation with the National Institute of Environ-
18	mental Health Science, shall conduct a program to
19	assist in the recruitment and training of individuals
20	in an affected community for employment in re-
21	sponse actions conducted at the facility concerned.
22	"(2) Recruitment, training, and employ-
23	MENT.—The Administrator shall encourage a person
24	conducting a response action under this Act to have

- 1 contractors of the person train in remediation skills
- and employ persons from the affected community.".

#### 3 SEC. 107. PRIORITY SITE EVALUATION.

- 4 Section 117 of the Comprehensive Environmental Re-
- 5 sponse, Compensation, and Liability Act of 1980 (42)
- 6 U.S.C. 9617) (as amended by section 106) is amended by
- 7 adding at the end the following:
- 8 "(1) Priority Site Evaluation.—
- 9 "(1) EVALUATION.—The Administrator shall
- solicit the assistance of the waste site information
- office in identifying 3 facilities in the area covered
- by each regional office of the Administrator in major
- urban areas, or other areas with minority popu-
- lations and low-income populations (such as within
- 15 Indian country, Indian reservations, and poor rural
- 16 communities) that are likely to warrant inclusion on
- 17 the National Priorities List.
- 18 "(2) Priority.—Not later than 2 years after
- 19 the date of enactment of this subsection, a facility
- identified under paragraph (1) shall be accorded a
- 21 priority in evaluation for listing on the National Pri-
- orities List and scoring and shall be evaluated for
- listing on the National Priorities List.".

### 1 SEC. 108. UNDERSTANDABLE PRESENTATION OF MATE-

- 2 RIALS.
- 3 Section 117 of the Comprehensive Environmental Re-
- 4 sponse, Compensation, and Liability Act of 1980 (42
- 5 U.S.C. 9617) (as amended by section 107) is amended by
- 6 adding at the end the following:
- 7 "(m) Presentation of Materials.—The Presi-
- 8 dent shall ensure that information prepared for or distrib-
- 9 uted to the public under this section shall be provided or
- 10 summarized in a manner that may be easily understood
- 11 by the community, considering any unique cultural needs
- 12 of the community.".
- 13 SEC. 109. NO IMPEDIMENT TO RESPONSE ACTIONS.
- 14 Section 117 of the Comprehensive Environmental Re-
- 15 sponse, Compensation, and Liability Act of 1980 (42
- 16 U.S.C. 9617) (as amended by section 109) is amended by
- 17 adding at the end the following:
- 18 "(n) No Impediment to Response Actions.—
- 19 Nothing in this section shall impede or delay the ability
- 20 of the Environmental Protection Agency to conduct a re-
- 21 sponse action necessary to protect human health and the
- 22 environment.".

# 23 TITLE II—LIABILITY

- 24 SEC. 201. LIABILITY EXEMPTIONS AND LIMITATIONS.
- 25 (a) Liability Exemptions.—Section 107 of the
- 26 Comprehensive Environmental Response, Compensation,

1	and Liability Act of 1980 (42 U.S.C. 9607) is amended
2	by adding at the end the following:
3	"(o) Liability Exemptions.—
4	"(1) Contiguous properties.—
5	"(A) Not considered to be an owner
6	OR OPERATOR.—A person that owns or operates
7	real property that is contiguous to or otherwise
8	similarly situated with respect to a facility at
9	which there has been a release or threatened re-
10	lease of a hazardous substance, that is or may
11	be contaminated by the release, shall not be
12	considered to be an owner or operator under
13	paragraph (1) or (2) of subsection (a) solely by
14	reason of the contamination if—
15	"(i) the person did not cause, contrib-
16	ute, or consent to the release or threatened
17	release;
18	"(ii) the person is not associated with
19	any other person that is potentially liable
20	for any response costs at the facility at
21	which there has been a release or threat-
22	ened release of a hazardous substance,
23	through any familial relationship, or any
24	contractual, corporate, or financial rela-
25	tionship:

1	"(iii) the person exercised appropriate
2	care with respect to hazardous substances
3	from the facility, in light of all relevant
4	facts and circumstances;
5	"(iv) the person is in compliance with
6	any land use or activity restrictions on the
7	property established or relied on in connec-
8	tion with a response action at the facility,
9	including informing other persons that the
10	person allows to occupy or use the property
11	of the restrictions and taking prompt ac-
12	tion to correct any noncompliance by such
13	persons; and
14	"(v) the person provides full coopera-
15	tion, assistance, and access to the persons
16	that are authorized to conduct response ac-
17	tions at the facility, including the coopera-
18	tion and access necessary for the installa-
19	tion, preservation of integrity, operation,
20	and maintenance of any complete or par-
21	tial response action at the facility.
22	"(B) Assurances.—The President may
23	issue an assurance that no enforcement action
24	under this Act will be initiated against a person
25	described in paragraph (1).

1	"(2) DE MICROMIS EXEMPTION.—
2	"(A) Notwithstanding paragraphs (1)
3	through (4) of subsection (a), a person shall not
4	be liable to the United States or any other per-
5	son (including liability for contribution) under
6	this Act for any response costs incurred with
7	respect to a facility if—
8	"(i) liability is based solely on para-
9	graph (3) or (4) of subsection (a);
10	"(ii) the total of materials containing
11	a hazardous substance that the person ar-
12	ranged for disposal or treatment of, ar-
13	ranged with a transporter for transport for
14	disposal or treatment, of, or accepted for
15	transport for disposal or treatment, at the
16	facility, was less than 110 gallons of liquid
17	materials or less than 200 pounds of solid
18	materials (or such other amount as the
19	Administrator may determine on a site-
20	specific basis); and
21	"(iii) the acts upon which liability is
22	based took place wholly before July 1,
23	1997.
24	"(B) Exception.—Subparagraph (A)
25	shall not apply in a case in which the President

1	determines that the material containing hazard-
2	ous substances referred to in subparagraph (A)
3	contributed significantly or could contribute sig-
4	nificantly, either individually or in the aggre-
5	gate, to the cost of the response action with re-
6	spect to the facility.
7	"(3) Municipal solid waste exemption.—
8	Notwithstanding paragraphs (1) through (4) of sub-
9	section (a), a person shall not be liable to the United
10	States or any other person (including liability for
11	contribution) under this Act for any response costs
12	incurred with respect to a facility, to the extent
13	that—
14	"(A) liability is based on paragraph (3) or
15	(4) of subsection (a); and
16	"(B) the person is—
17	"(i) an owner, operator, or lessee of
18	residential property from which all of the
19	person's municipal solid waste was gen-
20	erated;
21	"(ii) a business entity that, during the
22	taxable year preceding the date of trans-
23	mittal of written notification that the busi-
24	ness is a potentially responsible party, em-
25	ploys not more than 100 individuals; or

1	"(iii) a small nonprofit organization
2	from which all of the person's municipal
3	solid waste was generated.
4	(b) Liability Limitations.—Section 107 of the
5	Comprehensive Environmental Response, Liability, and
6	Compensation Act of 1980 (42 U.S.C. 9607) (as amended
7	by subsection (a)) is amended by adding at the end the
8	following:
9	"(p) Liability Limitations.—
10	"(1) In general.—A municipality that is lia-
11	ble for response costs under paragraph (1) or (2) of
12	subsection (a) on the basis of ownership or operation
13	of a municipal landfill that is listed on the National
14	Priority List on or before January 1, 1997, shall be
15	eligible for a settlement of that liability.
16	"(2) Settlement amount.—
17	"(A) In general.—The President shall
18	offer a settlement to a party with respect to li-
19	ability described in paragraph (1) on the basis
20	of a payment or other obligation equivalent in
21	value to not more than 20 percent of the total
22	response costs in connection with the facility.
23	"(B) Increased amount.—The President
24	may increase the percentage under subpara-

1	graph (A) to not more than 35 percent if the
2	President determines that—
3	"(i) the municipality committed spe-
4	cific acts that exacerbated environmental
5	contamination or exposure with respect to
6	the facility; or
7	"(ii) the municipality, during the pe-
8	riod of ownership or operation of the facil-
9	ity, received operating revenues substan-
10	tially in excess of the sum of the waste sys-
11	tem operating costs plus 20 percent of
12	total estimated response costs in connec-
13	tion with the facility.
14	"(3) Performance of response actions.—
15	As a condition of a settlement with a municipality
16	under this subsection, the President may require
17	that the municipality perform or participate in the
18	performance of the response actions at the facility.
19	"(4) Ownership or operation by 2 or more
20	MUNICIPALITIES.—A combination of 2 or more mu-
21	nicipalities that jointly own or operate a facility shall
22	be considered to be a single owner or operator for
23	the purpose of calculating a settlement offer under
24	this subsection.

- 1 "(5) CONDITIONS.—The limitation on settle2 ment amount under paragraph (2) shall not apply
  3 on or after the date that is 2 years after the date
  4 of enactment of this subsection unless the municipal5 ity institutes or participates in a qualified household
  6 hazardous waste collection program before the date
  7 that is 2 years after the date of enactment of this
  8 subsection.
  - "(6) EXCEPTIONS.—The President may decline to offer a settlement under this subsection with respect to a facility if the President determines that—
- 12 "(A) there is no waste except municipal 13 solid waste or municipal sewage sludge at the 14 facility; or
- 15 "(B) all known potentially responsible par-16 ties are insolvent, defunct, or eligible for a set-17 tlement under this subsection or section 18 122(g).".
- 19 (c) Costs and Fees.—Section 107 of the Com-20 prehensive Environmental Response, Liability, and Com-21 pensation Act of 1980 (42 U.S.C. 9607) (as amended by 22 subsection (b)) is amended by adding at the end the fol-23 lowing:
- 24 "(q) Costs and Fees.—A person that commences 25 an action for recovery of response costs or for contribution

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11

1	against a person that is not liable, or that has entered
2	into an expedited settlement under section 107(p) or
3	122(g), shall be liable to the defendant for all reasonable
4	costs of defending the action, including all reasonable at-
5	torney's fees and expert witness fees.".
6	SEC. 202. EXPEDITED FINAL SETTLEMENT.
7	(a) Parties Eligible.—Section 122(g) of the Com-
8	prehensive Environment Response, Liability, and Com-
9	pensation Act of 1980 (42 U.S.C. 9622(g)) is amended—
10	(1) by striking the subsection heading and in-
11	serting the following:
12	"(g) Expedited Final Settlement.—";
13	(2) in paragraph (1)—
14	(A) by redesignating subparagraph (B) as
15	subparagraph (C);
16	(B) by striking "(1)" and all that follows
17	through subparagraph (A) and inserting the fol-
18	lowing:
19	"(1) Parties eligible.—
20	"(A) In general.—The President shall,
21	as expeditiously as practicable, notify of eligi-
22	bility for a settlement, and offer to reach a final
23	administrative or judicial settlement with, each
24	potentially responsible party that, in the judg-
25	ment of the President, meets 1 or more of the

1 conditions stated in subparagraphs (B), (C), 2 (D), and (E).

"(B) DE MINIMIS CONTRIBUTION.—The condition stated in this subparagraph is that the potentially responsible party's liability is for response costs based on paragraph (3) or (4) of subsection (a) and the party's contribution of hazardous substances at a facility is de minimis. For the purposes of this subparagraph, a potentially responsible party's contribution shall be considered to be de minimis only if the President determines that both of the following criteria are met:

"(i) The amount of material containing a hazardous substance contributed by the potentially responsible party to the facility is minimal relative to the total amount of material containing hazardous substances at the facility. The amount of a potentially responsible party's contribution shall be presumed to be minimal if the amount is 1 percent or less of the total amount of materials containing hazardous substances at the facility, unless the Ad-

1	ministrator identifies a different threshold
2	based on site-specific factors.
3	"(ii) The material containing a haz-
4	ardous substance contributed by the poten-
5	tially responsible party does not present
6	toxic or other hazardous effects that are
7	significantly greater than the toxic or other
8	hazardous effects of other material con-
9	taining hazardous substances at the facil-
10	ity.";
11	(C) in subparagraph (C) (as redesignated
12	by subparagraph (A))—
13	(i) by redesignating clauses (i)
14	through (iii) as subclauses (I) through
15	(III), respectively, and adjusting the mar-
16	gins appropriately;
17	(ii) by striking "(C) The potentially
18	responsible party" and inserting the follow-
19	ing:
20	"(C) OWNERS OF REAL PROPERTY.—
21	"(i) In General.—The condition
22	stated in this subparagraph is that the po-
23	tentially responsible party"; and
24	(iii) by striking "This subparagraph
25	(B)" and inserting the following:

1	"(ii) Applicability.—Clause (i)";
2	and
3	(D) by adding at the end the following:
4	"(D) CONTRIBUTION OF MUNICIPAL SOLID
5	WASTE AND MUNICIPAL SEWAGE SLUDGE.—
6	"(i) In General.—The condition
7	stated in this subparagraph is that the li-
8	ability of the potentially responsible party
9	is for response costs based on paragraph
10	(3) or (4) of section 107(a) and on the po-
11	tentially responsible party's having ar-
12	ranged for disposal or treatment of, ar-
13	ranged with a transporter for transport for
14	disposal or treatment of, or accepted for
15	transport for disposal or treatment of, mu-
16	nicipal solid waste or municipal sewage
17	sludge at a facility listed on the National
18	Priorities List.
19	"(ii) Settlement amount.—
20	"(I) In General.—The Presi-
21	dent shall offer a settlement to a
22	party referred to in clause (i) with re-
23	spect to liability under paragraph (3)
24	or (4) of section 107(a) on the basis
25	of a payment of \$3.05 per ton of mu-

1	nicipal solid waste or municipal sew-
2	age sludge that the President esti-
3	mates is attributable to the party.
4	"(II) FACILITY-SPECIFIC AD-
5	JUSTMENT.—The President may ad-
6	just the \$3.05 amount in subclause
7	(I), on a facility-specific basis, to not
8	more than \$3.25 per ton, if the Presi-
9	dent determines that any of the fol-
10	lowing factors is present at a facility:
11	"(aa) A shallow aquifer
12	underlies the facility.
13	"(bb) The facility is located
14	in an area of high rainfall or cold
15	ambient air temperature.
16	"(cc) The ground water af-
17	fected by the facility is classified
18	as drinking water.
19	"(dd) Low-permeability
20	cover material (such as clay) is
21	unavailable at the facility.
22	"(III) REVISION.—
23	"(aa) In GENERAL.—The
24	President may revise the \$3.05
25	and \$3.25 settlement amounts

1	under subclauses (I) and (II) by
2	regulation.
3	"(bb) Basis.—A revised set-
4	tlement amount under item (aa)
5	shall reflect the estimated per-ton
6	cost of closure and post-closure
7	activities at a representative fa-
8	cility containing only municipal
9	solid waste.
10	"(iii) Conditions.—The provisions
11	for settlement described in this subpara-
12	graph shall not apply with respect to a fa-
13	cility where there is no waste except mu-
14	nicipal solid waste or municipal sewage
15	sludge.
16	"(iv) Municipal sewage sludge
17	CONTAINING CERTAIN RESIDUE.—The
18	President may decline to offer a settlement
19	under this subsection to a person that ar-
20	ranged for disposal or treatment of, ar-
21	ranged with a transporter for transport for
22	disposal or treatment of, or accepted for
23	transport for disposal or treatment, munic-
24	ipal sewage sludge, if the President deter-
25	mines that the municipal sewage sludge

contributed or could contribute significantly to the cost of the response action at the facility.

"(v) Adjustment for inflation.—
The Administrator may by guidance periodically adjust the settlement amounts under clause (ii) to reflect changes in the Consumer Price Index (or other appropriate index, as determined by the Administrator).

"(vi) Municipal owners and operators.—A municipality that arranged for disposal or treatment of, arranged with a transporter for transport for disposal or treatment of, or accepted for transport for disposal or treatment, municipal solid waste or municipal sewage sludge at a facility and is a municipality that is also potentially liable under paragraph (1) or (2) of section 107(a) at the facility shall be eligible for settlement under this subparagraph and section 107(p). The settlement amount shall be equal to the settlement amount under clause (ii) with respect to its contribution of municipal solid waste or

1	municipal sewage sludge, plus the amount
2	provided in section 107(p) as to the liabil-
3	ity of the municipality under paragraph (1)
4	or (2) of section 107(a).
5	"(E) REDUCTION IN SETTLEMENT
6	AMOUNT BASED ON LIMITED ABILITY TO PAY.—
7	"(i) In General.—The condition
8	stated in this subparagraph is that the po-
9	tentially responsible party—
10	"(I) is—
11	"(aa) a natural person;
12	"(bb) a small business; or
13	"(ce) a municipality; and
14	"(II) demonstrates to the Presi-
15	dent an inability or a limited ability to
16	pay response costs.
17	"(ii) Costs borne by the united
18	STATES.—Where the United States enters
19	into a settlement under section 122 with a
20	party that agrees to perform work at the
21	same facility that is the subject of a settle-
22	ment under clause (i), the United States
23	shall contribute the difference between—
24	"(I) the aggregate share that the
25	Administrator determines, on the

1	basis of information presented, to be
2	specifically attributable to parties with
3	a limited ability to pay response costs;
4	and
5	"(II) the share actually assumed
6	by those parties in any settlements
7	with the United States under clause
8	(i).
9	"(iii) Small businesses.—
10	"(I) DEFINITION OF SMALL
11	BUSINESS.—In this subparagraph, the
12	term 'small business' means a busi-
13	ness entity that—
14	"(aa) together with its par-
15	ents, subsidiaries, and other af-
16	filiates, had an average of not
17	more than 50 full-time equivalent
18	employees and an average of not
19	more than \$3,000,000 in annual
20	gross revenues, as reported to the
21	Internal Revenue Service, during
22	the 3 years preceding the date on
23	which the business entity first re-
24	ceived notice from the President

1	of its potential liability under this
2	Act; and
3	"(bb) is not associated with
4	any other person potentially re-
5	sponsible for response costs at
6	the facility through any familial
7	relationship, or any contractual,
8	corporate, or financial relation-
9	ship other than that arising from
10	an arrangement for disposal or
11	treatment, or for transport for
12	disposal or treatment of hazard-
13	ous substances.
14	"(iv) Definition of Affiliate.—In
15	this subparagraph, the term 'affiliate' has
16	the meaning given the term 'small business
17	concern' in regulations promulgated by the
18	Small Business Administration in accord-
19	ance with the Small Business Act (15
20	U.S.C. 631 et seq.).
21	"(v) Other potentially respon-
22	SIBLE PARTIES.—This subparagraph does
23	not affect the President's authority to
24	evaluate the ability to pay of a potentially
25	responsible party other than a natural per-

1	son, small business, or municipality, or to
2	enter into a settlement with such other
3	party based on that party's ability to pay.
4	"(F) Basis of Determination.—If the
5	President determines that a potentially respon-
6	sible party is not eligible for settlement under
7	this subsection, the President shall state the
8	reasons for the determination in writing to any
9	potentially responsible party that requests a
10	settlement under this paragraph. A determina-
11	tion by the President under this paragraph
12	shall not be subject to judicial review.".
13	(b) Settlement Offers.—Section 122 of the Com-
14	prehensive Environment Response, Liability, and Com-
15	pensation Act of 1980 (42 U.S.C. 9622) is amended—
16	(1) in subsection (g)—
17	(A) by redesignating paragraph (6) as
18	paragraph (10); and
19	(B) by inserting after paragraph (5) the
20	following:
21	"(6) Settlement offers.—
22	"(A) In general.—As soon as practicable
23	after receipt of sufficient information, the Ad-
24	ministrator shall submit a written settlement
25	offer to each person that the Administrator de-

termines, based on information available to the Administrator at the time at which the determination is made, to be eligible for a settlement under paragraph (1).

"(B) Information.—At the time at which the Administrator submits an offer under paragraph (1), the Administrator shall, at the request of the recipient of the offer, make available to the recipient any information available under section 552 of title 5, United States Code, on which the Administrator bases the settlement offer, and if the settlement offer is based in whole or in part on information not available under that section, so inform the recipient.

## "(7) LITIGATION MORATORIUM.—

"(A) IN GENERAL.—No person eligible for an expedited settlement under paragraph (1) shall be named as a defendant in any action under this Act for recovery of response costs (including an action for contribution) during the period beginning on the date on which the person receives from the President written notice of its potential liability and notice that it

1	is a party that may qualify for an expedited set-
2	tlement, and ending on the earlier of—
3	"(i) the date that is 90 days after the
4	date on which the President tenders a
5	written settlement offer to the person; or
6	"(ii) the date that is 1 year after the
7	date specified in subparagraph (A).
8	"(B) TOLLING OF PERIOD OF LIMITA-
9	TION.—The period of limitation under section
10	113(g) applicable to a claim against a person
11	described in subparagraph (A) for response
12	costs or contribution shall be tolled during the
13	period described in subparagraph (A).
14	"(C) STAY OF LITIGATION.—If, before the
15	date of enactment of this paragraph, a person
16	described in subparagraph (A) has been named
17	as a defendant in an action for recovery of re-
18	sponse costs or contribution, the court shall,
19	unless a stay would result in manifest injustice,
20	stay the action as to that claim until the end
21	of the period described in subparagraph (A).
22	"(8) Notice of Settlement.—After a settle-
23	ment under this subsection becomes final with any
24	person with respect to a facility, the President shall
25	promptly notify potentially responsible parties at the

- 1 facility that have not resolved their liability to the
- 2 United States of the settlement."; and
- 3 (2) by adding at the end the following:
- 4 "(n) Exceptions.—Subsection (g) and subsections
- 5 (o) and (p) of section 107 shall not apply in a case in
- 6 which the President determines that the person has failed
- 7 to comply with any request for information or administra-
- 8 tive subpoena issued by the President under this Act, or
- 9 has impeded or is impeding the performance of a response
- 10 action with respect to the facility.
- 11 "(o) Waiver of Claims.—The President may re-
- 12 quire, as a condition of settlement under this subsection
- 13 or section 107(p), that a potentially responsible party
- 14 waive some or all of the claims (including a claim for con-
- 15 tribution under section 113) that the party may have
- 16 against other potentially responsible parties for all re-
- 17 sponse costs incurred at the facility.
- 18 "(p) Relationship to Liability Under Other
- 19 Law.—Nothing in this section affects the obligation of
- 20 any person to comply with any other Federal, State, or
- 21 local law (including requirements under the Solid Waste
- 22 Disposal Act (42 U.S.C. 6901 et seq.).".
- 23 (c) Regulations.—The Administrator of the Envi-
- 24 ronmental Protection Agency has the authority, under sec-
- 25 tion 115 of the Comprehensive Environmental Response,

- 1 Compensation, and Liability Act of 1980 (42 U.S.C.
- 2 9615), to promulgate additional regulations concerning

3 the amendments made by this section.

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